

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 EUR-12 SS-15 SSO-00 SP-02
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O 130432Z SEP 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 3365
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY KHARTOUM IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 03583

E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: NAMIBIA: DRAFT WESTERN FIVE AIDE MEMOIRE TO
SOUTH AFRICA

THE CONTACT GROUP APPROVED AD REFERENDUM SEPTEMBER 12
THE FOLLOWING DRAFT OF AN AIDE MEMOIRE TO THE SOUTH
AFRICAN GOVERNMENT PROPOSED FOR DELIVERY SIMULTANEOUSLY
WITH THE DRAFT FOREIGN MINISTERS' MESSAGE (SEPTTEL):

BEGIN TEXT:
MATTERS RAISED IN THE COMMUNICATION FROM THE SOUTH
AFRICAN GOVERNMENT TO THE REPRESENTATIVES OF THE FIVE
GOVERNMENTS IN NEW YORK ON 12 SEPTEMBER
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I. CESSATION OF VIOLENCE

1. THE BASIC REQUIREMENT FOR IMPLEMENTING THE PROPOSAL
OF THE GOVERNMENTS OF THE FIVE IS THE COMPREHENSIVE
CESSATION OF ALL HOSTILE ACTS. THE FIVE THEREFORE NOTE
WITH SATISFACTION THE RECOGNITION CONTAINED IN YOUR

NOTE THAT THIS IS AN ESSENTIAL PREREQUISITE, AND YOUR UNDERTAKING TO ABIDE BY A CEASEFIRE. HOWEVER WE CONSIDER IT NECESSARY THAT THE CEASEFIRE SHOULD BE PROCLAIMED IN A FORMAL MANNER. WE BELIEVE THAT THE MOST APPROPRIATE METHOD WOULD BE SOLEMN AND BINDING DECLARATIONS OF A CEASEFIRE. THESE SHOULD BE SIGNED SEPARATELY BY BOTH PARTIES ON INDENTICALLY WORDED PIECES OF PAPER AND DELIVERED TO THE SECRETARY GENERAL FOR CIRCULATION, AS YOU SUGGEST, AS A DOCUMENT OF THE SECURITY COUNCIL AT THE TIME OF THE PASSAGE OF THE SECURITY COUNCIL RESOLUTION IMPLEMENTING THE PROPOSAL.

2. THE LETTER DATED 8 SEPTEMBER FROM MR. NUJOMA TO THE SECRETARY GENERAL IS A CLEAR PUBLIC STATEMENT OF SWAPO'S ACCEPTANCE OF THE PROPOSAL OF THE FIVE. MOREOVER SWAPO IS PREPARED TO SIGN A SOLEMN AND BINDING DECLARATION OF A CEASEFIRE.

II. OUTSTANDING ISSUES

3. WE ARE ASSURED THAT "THE AREAS OF CONCERN" FOR SWAPO IN THE REPORT OF THE SECRETARY GENERAL WILL BE OVERCOME BY THE POINTS OF CLARIFICATION WHICH THE SECRETARY GENERAL INTENDS TO MAKE IN HIS INTRODUCTION AT THE COUNCIL OF HIS REPORT. THUS THEIR ACCEPTANCE OF THE REPORT IS NO LONGER CONDITIONAL. WHILE WE DEPLORE CONTINUING CONFIDENTIAL

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ACTS OF VIOLENCE, THE SUREST WAY TO BRING THE VIOLENCE TO AN END IS QUICKLY TO TAKE ACTION TO IMPLEMENT OUR PROPOSAL ON THE LINES INDICATED IN THE SECRETARY GENERAL'S REPORT.

4. REGARDING THE SIZE OF UNTAG, WE HAVE ALWAYS MAINTAINED THAT OUR PROPOSAL, AS IT HAS EVOLVED, WOULD REQUIRE FOR ITS IMPLEMENTATION A SUBSTANTIAL UN PRESENCE IN THE TERRITORY. FOR REASONS WELL KNOWN TO THE SOUTH AFRICAN GOVERNMENT, NO FIGURES FOR THE SIZE OF UNTAG ARE CONTAINED IN OUR PROPOSAL. AS PARAGRAPH 8(E) OF OUR PROPOSAL STATES, "IN ESTABLISHING THE MILITARY SECTION OF UNTAG, THE SECRETARY GENERAL WILL KEEP IN MIND FUNCTIONAL AND LOGISTICAL REQUIREMENTS. THE FIVE GOVERNMENTS, AS MEMBERS OF THE SECURITY COUNCIL, WILL SUPPORT THE SECRETARY GENERAL'S JUDGMENT IN HIS DISCHARGE OF THIS RESPONSIBILITY." WE ARE CONVINCED BY THE ARGUMENTS OF GENERAL PHILIPP THAT THE SIZE OF THE FORCE IS THE MINIMUM COMMENSURATE WITH THE TASKS LAID ON IT, BEARING IN MIND THE VERY LARGE AREA IN WHICH UNTAG WILL HAVE TO OPERATE AND THE ENORMOUS LOGISTICAL PROBLEMS. THE TASKS ARE THOSE SET OUT IN THE PROPOSAL

OF THE FIVE AND ACCEPTED BY THE SOUTH AFRICAN GOVERNMENT.
HAVING REGARD TO THESE TASKS WE CANNOT AGREE THAT THIS
SIZE OF FORCE COULD IN ANY WAY BE REGARDED
AS AN OCCUPYING FORCE OR AS AN OPERATIONAL PEACEKEEPING
FORCE.

5. REGARDING CONSULTATION ABOUT THE FORCE, WE
CONSIDER THAT THE EXCHANGES WHICH HAVE TAKEN PLACE
BETWEEN YOU AND US AND BETWEEN THE SECRETARY GENERAL
AND YOU IN THE LAST WEEKS SINCE PUBLICATION OF THE

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 03583

SECRETARY GENERAL'S REPORT HAVE AMOUNTED TO A VERY
SERIOUS AND CONTINUING PROCESS OF CONSULTATION.
WE WOULD ALSO POINT OUT THAT THE SECRETARY GENERAL
IN HIS REPORT STATES THAT IT IS HIS INTENTION TO
CONSULT THE PARTIES CONCERNED ON THE COMPOSITION OF
THE MILITARY COMPONENT. WE ARE CONFIDENT THAT YOUR
VIEWS ON THE COMPOSITION WILL BE SOUGHT IN ADVANCE OF
ANY FINAL DECISION ON THIS ISSUE.

6. WE NOTE THAT YOU STILL CONSIDER THAT THE FIGURE OF

360 FOR THE CIVIL POLICE ELEMENT OF UNTAG IS UNNECESSARILY LARGE. THE CLARIFYING INTRODUCTORY REMARKS OF THE SECRETARY GENERAL INDICATE THAT HE WILL KEEP THE SIZE OF THIS ELEMENT UNDER CONTINUOUS REVIEW.
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7. LIKE YOU WE HAD HOPED THAT THE COMPLETION OF THE STEPS OUTLINED IN OUR PROPOSAL COULD LEAD TO INDEPENDENCE FOR NAMIBIA NO LATER THAN 31 DECEMBER 1978. UNFORTUNATELY THIS DATE, AS ORIGINALLY INCORPORATED IN OUR PROPOSAL, IS NO LONGER REALISTIC IN VIEW OF THE TIME REQUIRED FOR THE SUCCESSIVE STAGES LEADING TO ELECTIONS AS SET DOWN IN THE ANNEX TO OUR PROPOSAL. WE SHALL CONTINUE TO WORK FOR THE PROPER AND FULL IMPLEMENTATION OF THE PROPOSAL, BUT WE AGREE WITH THE SECRETARY GENERAL THAT THIS CANNOT NOW BE DONE BY THE END OF 1978. WE APPRECIATE THAT THIS IS A PROBLEM FOR YOU, BUT WE MUST NOT LET THE PROPOSAL FAIL NOW BECAUSE THE REALITIES OF THE SITUATION DICTATE AN EXTENSION OF THE DATE OF ELECTIONS BY A FEW MONTHS. THE COUNTDOWN FOR THE STEPS NECESSARY TO IMPLEMENT THE PROPOSAL SHOULD START FROM THE DATE OF ESTABLISHMENT OF THE MANDATE, AS THE REPORT OF THE SECRETARY GENERAL PROPOSES.

8. WE AGREE THAT THE WISHES OF THE PEOPLE OF THE TERRITORY MUST BE RESPECTED AND THAT THE TIME HAS COME FOR THEM TO ELECT REPRESENTATIVES WHO CAN SPEAK AUTHORITATIVELY ON THEIR BEHALF THROUGH THE HOLDING OF FREE AND FAIR ELECTIONS WHICH WILL ATTRACT THE RECOGNITION OF THE INTERNATIONAL COMMUNITY. THIS DOES NOT DEPEND ON THE MAINTENANCE OF A PARTICULAR DATE FOR THE HOLDING OF THOSE ELECTIONS BUT RATHER ON INTERNATIONAL ACCEPTANCE THAT THE CONDITIONS NECESSARY FOR FREE AND FAIR ELECTIONS HAVE BEEN MET.

END TEXT.

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Message Attributes

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SEPTEMBER
TAGS: PORG, PDEV, SF, WA
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